

TENNESSEE GENERAL ASSEMBLY  
FISCAL REVIEW COMMITTEE



FISCAL MEMORANDUM

SB 1655 - HB 1870

April 8, 2014

**SUMMARY OF ORIGINAL BILL:** Requires the Tennessee Bureau of Investigation (TBI), by January 1, 2015, to implement courses of instruction for the training of law enforcement officers and state personnel in the handling of human trafficking complaints and develop guidelines for law enforcement response to human trafficking. Specifies information to be included in the courses. Requires that the instructors of such courses to include presentations by human trafficking experts with experience in the delivery of direct services to victims of human trafficking. Such courses may be given by telephone, video recording or other method. The course instruction for state personnel must be approved by the Human Trafficking Task Force. Requires every law enforcement officer assigned to field or investigative duties to complete at least four hours of training in a course or courses of instruction pertaining to the handling of human trafficking complaints. Such officers must complete such courses within six months of being assigned such duties, or by July 1, 2016, whichever is later.

Requires the TBI to designate six special agents responsible for delivery and coordination of the course of instruction for state personnel on human trafficking throughout the state and requires the courses to be taught to specific departments, agencies or associations. Requires the TBI, in consultation with the Human Trafficking Task Force, to review existing training programs to determine how human trafficking training may be included as a part of ongoing training programs. TBI shall furnish all personnel and funds for instructing such course and carrying out the provisions of this bill, and no department, agency, or association shall incur any cost in receiving such training.

FISCAL IMPACT OF ORIGINAL BILL:

Increase State Expenditures - \$397,000/One-Time  
\$728,800/Recurring

**SUMMARY OF AMENDMENTS (016066, 012032):** Deletes all language after the enacting clause. Requires the Tennessee Bureau of Investigation (TBI), by January 1, 2015, to implement courses of instruction for the training of law enforcement officers and personnel from various state departments, state agencies, and non-state entities in the handling of human trafficking complaints and in developing guidelines for law enforcement response to human trafficking. Specifies information to be included in the courses. Requires that the instructors of such courses to include presentations by human trafficking experts with experience in the delivery of direct services to victims of human trafficking. Such courses may be given by telephone, video recording or other method. The course of instruction for state personnel must

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be approved by the Human Trafficking Task Force. Requires every law enforcement officer assigned to field or investigative duties to complete at least four hours of training in a course or courses of instruction pertaining to the handling of human trafficking complaints. Such officers must complete such courses within six months of being assigned such duties, or by July 1, 2016, whichever is later. Authorizes TBI to contract with nonprofit entities for the delivery of courses of instruction.

Requires the TBI to designate four special agents responsible for delivery and coordination of the course of instruction for state personnel on human trafficking throughout the state and requires the courses to be taught to specific departments, agencies or associations. Requires the TBI, in consultation with the Human Trafficking Task Force, to review existing training programs to determine how human trafficking training may be included as a part of ongoing training programs. TBI shall furnish all personnel and funds for instructing such courses and carrying out the provisions of this bill, and no department, agency, or association shall incur any cost in receiving such training.

## **FISCAL IMPACT OF BILL WITH PROPOSED AMENDMENTS:**

**Increase State Expenditures - \$264,600/One-Time  
\$490,900/Recurring**

**Other Fiscal Impact - Providing training specific to combating human trafficking could result in an indirect decrease in state and local expenditures currently incurred to provide care to victims of human trafficking. Due to a number of unknown factors, an estimate of such cost savings is cannot be reasonably determined.**

Assumptions for the bill as amended:

- TBI will require four agents to instruct such courses.
- This will result in a recurring increase in state expenditures of \$490,886 [4 x (salary \$61,200 + benefits \$9,198 + FICA \$4,682 + insurance \$6,325.56 + travel \$3,120 + printing \$199 + utilities \$36 + communication \$745 + supplies \$5,591 + vehicle \$6,250 + unclassified \$20,000 + professional services \$5,375)].
- TBI will incur one-time state expenditures of \$264,640 [4 x (supplies \$37,335 + grants \$2,030 + vehicle \$22,500 + professional services \$4,295) in FY14-15.
- There will be no cost to any state agency or department or any association to receive such training.
- According to the TBI, it is estimated that an average of 1100 juveniles are trafficked for sexual services in Tennessee each year.
- There could be indirect cost savings experienced by state and local governments as a result of this increase in training and consequently, law enforcement and other officials' ability to prevent, in some cases, prolonged, long-term abuse of victims which currently result in public costs in the form of long-term care and associated treatment. Due to a

number of unknown factors, this decrease in expenditures cannot be reasonably determined.

**CERTIFICATION:**

The information contained herein is true and correct to the best of my knowledge.

A handwritten signature in black ink, appearing to read "Lucian D. Geise". The signature is fluid and cursive, with the first name "Lucian" written in a larger, more prominent script than the last name "Geise".

Lucian D. Geise, Executive Director

/jdb